

Schedule 4.3 – 2021 Actuals to Budget Explanations

March 3, 2023

Review of Liberty's 2021 Regulatory Financial Statements/2023 Rate Application

1 **2021 Actual to Budget Explanations**

2 Overview

3 For comparative purposes, variance explanations compare 2021 Actuals to the 2021 Budget.

4 Revenue

5 The table below summarizes Liberty's 2021 gas distribution revenue, miscellaneous operating revenue,

6 allowance for funds used during construction ("AFUDC") and services and inspection margin with

7 comparisons to the 2021 Budget.

| | Table 1 | | | | | | | | |
|------|--|-----------|-----------|----------------|--|--|--|--|--|
| | Revenue | | | | | | | | |
| | | (1) | (2) | (3)=(1)-(2) | | | | | |
| | | | | | | | | | |
| Line | | 2021 | 2021 | Variance | | | | | |
| No. | (in thousands of dollars) | Actual | Budget | to 2021 Budget | | | | | |
| | | | | | | | | | |
| 1 | Operating Revenue | | | | | | | | |
| 2 | Gas Distribution | \$ 41,504 | \$ 45,254 | \$ (3,750) | | | | | |
| 3 | Miscellaneous | 2,601 | 1,120 | 1,481 | | | | | |
| 4 | Allowance for Funds Used During Construction | 106 | 97 | 9 | | | | | |
| 5 | | 44,211 | 46,471 | (2,260) | | | | | |
| 6 | | | | | | | | | |
| 7 | Services & Inspection | | | | | | | | |
| 8 | Revenue | 1,504 | 631 | 873 | | | | | |
| 9 | Cost of Goods Sold | (1,355) | (336) | (1,019) | | | | | |
| 10 | | 149 | 295 | (146) | | | | | |
| 11 | | | | | | | | | |
| 12 | Total Revenue | \$ 44,360 | \$ 46,766 | \$ (2,406) | | | | | |

8

9 Operating Revenue

Gas Distribution Revenue is \$3,750K under budget primarily due to warmer weather (\$1,848K) and lower
 attachment (\$1,156K) and forecast variance (\$746K) resulting from delay in turn-on of a major customer
 and reduced throughput across all rate classes.



- 1 Miscellaneous Revenue is \$1,481K under budget due to higher budgeted SEUF Fees due to on additional
- 2 SEUF (\$1,650K), red lock & non-sufficient funds (\$16K), transactional services (\$2K) and ABC revenue (\$1K),
- 3 offset by lower interest income (\$178K) and late payment penalties (\$10K).
- 4 AFUDC is \$9K over budget, primarily due to higher than budgeted monthly balances in the Construction
- 5 Work in Progress account, on which AFUDC is calculated on.
- 6 Service and Inspection margin is \$146K under budget due to reduced service and inspection calls.
- 7 Revenues from the rental business was offset by its corresponding expenses in 2021.

8 Expenses

- 9 Below is a summary of Liberty's 2021 operating and maintenance expenses, bad debt expense,
- 10 amortization of property, plant and equipment, municipal and other taxes, interest on amounts due to
- 11 associates and affiliates and other interest and amortization of deferred development costs with
- 12 comparisons to the 2021 Budget.

Table 2 Operating Expenses

| | | (1) | | | (2) | (3)=(1)-(2) | |
|------|---|--------|--------|----|--------|----------------|--|
| Line | | | 2021 | | 2021 | Variance | |
| No. | (in thousands of dollars) | Actual | | | Budget | to 2021 Budget | |
| 1 | Operating Expenses | | | | | | |
| 2 | Operating and Maintenance Expenses | \$ | 14,068 | \$ | 13,549 | 519 | |
| 3 | Other Expenses | | 117 | | - | 117 | |
| 4 | Bad Debt Expense | | 73 | | 173 | (100) | |
| 5 | Amortization of Property, Plant and Equipment | | 6,719 | | 7,236 | (517) | |
| 6 | Municipal and Other Taxes | | 1,290 | | 1,297 | (7) | |
| 7 | Interest on Amounts Due to Associates and | | 4,880 | | 4,921 | (41) | |
| | Affiliates and Other Interest | | | | | | |
| 8 | Amortization of Deferred Development Costs | | 2,792 | | 2,792 | - | |
| 9 | Amortization of Intangible Software | | 130 | | 190 | (60) | |
| 10 | Amortization of Regulatory Deferral Account | | 3,846 | | 3,846 | - | |
| 11 | | | | | | | |
| 12 | Total Expenses | \$ | 33,915 | \$ | 34,004 | (89) | |



1 Operating and Maintenance ("O&M") Expenses

- 2 Liberty manages its O&M expenses at an aggregate level where Liberty will try to offset increased costs in
- 3 certain areas with cost reductions or savings in other areas of the organization.
- 4 Liberty has grouped its O&M expenses based on major cost categories rather than departments, as seen

<u>Table 3</u>

5 in the regulatory financial statement format filed with the Board.

| Operating and Maintenance Expenses | | | | | | | | |
|------------------------------------|---|--------|---------|-----------|----------------|--|--|--|
| | | | (1) | (2) | (3)=(1)-(2) | | | |
| Line | | 2021 | | 2021 | Variance | | | |
| No. | | Actual | | Budget | to 2021 Budget | | | |
| | | | | | | | | |
| 1 | Labour and Benefits | \$ | 7,693 | \$ 8,367 | \$ (674) | | | |
| 2 | Admin/Office Expenses | | 296 | 237 | 59 | | | |
| 3 | Computer and Telecom Services | | 136 | 474 | (338) | | | |
| 4 | Professional Consulting | | 1,941 | 1,857 | 84 | | | |
| 5 | Travel and Training | | 214 | 558 | (344) | | | |
| 6 | Advertising and Promotions | | 350 | 377 | (27) | | | |
| 7 | Tools and Safety | | 217 | 146 | 71 | | | |
| 8 | Fleet | | 483 | 430 | 53 | | | |
| 9 | Facilities | | 695 | 692 | 3 | | | |
| 10 | Insurance | | 758 | 563 | 195 | | | |
| 11 | NBEUB Assessments | | 499 | 336 | 163 | | | |
| 12 | Corporate Allocations | | 3,482 | 2,455 | 1,027 | | | |
| 13 | Gas Transportation and Related Activities | | 1,852 | 1,916 | (64) | | | |
| 14 | Total O&M Prior to Capitalization | | 18,616 | 18,408 | 208 | | | |
| 15 | Capitalized to: | | | | | | | |
| 16 | Property, plant & equipment | | 4,548 | 4,859 | (311) | | | |
| 17 | Total Capitalized | | 4,548 | 4,859 | (311) | | | |
| 18 | Total O&M Expenses | \$ | 14,068 | \$ 13,549 | \$ 519 | | | |
| 10 | | Ψ | 1-7,000 | Ψ 10,040 | φ 010 | | | |

6



Liberty's 2021 O&M expenses ended the year \$0.5M, or 3.8% over budget, with the drivers for this variance
 being:

Labour and Benefits are \$674K under budget due to lower benefit costs (\$980K) from an adjustment made in 2021 for double counting Liberty's group benefits in 2019, 2020 and part of 2021.
 The expenses double counted in these years were credited back in 2021. The salaries and other compensation expenses was also under budget (\$106K) mainly due to decreased actual STIP/Bonus payouts compared to what was originally budgeted. These saving were offset by higher than anticipated pension costs (\$412K).

- Admin/Office Expenses are over budget by \$59K due to higher materials and office supplies
 (\$82K), and higher printing and other administrative costs (\$2K), offset by lower postage and
 courier costs (\$25K).
- Computer and Telecom Services ended 2021 under budget by \$338K due to decreased telecom
 services cost, as most now flow through Corporate Allocations (\$176K), and decreased computer
 equipment supplies (\$162K).
- Professional Consulting expenses are over budget by \$84K due to higher outside services (\$75K)
 related to the provision of CNG at Graymont, starting in December, higher legal fees (\$6K) related
 to regulatory activities, and higher external audit fees (\$3K).
- Travel and Training is under budget by \$344K mainly due to decreased conference, training, and
 membership costs (\$162K), decreased accommodation and meal costs (\$113K), decreased airfare
 costs (\$50K), and decreased ground transportation costs (\$19K). These decreases are all related
 to the COVID restrictions in place during 2021.
- Advertising and Promotions ended 2021 under budget by \$27K primarily due to decreased
 advertising and public awareness (\$74K), offset by higher sponsorship and incentive costs (\$47K).
- Tools and Safety are over budget by \$71K due to increased safety related costs, mainly related to
 COVID-19 supplies and uniform rentals(\$53K), and increased tool expenses (\$18K).
- Fleet ended 2021 over budget by \$53K mainly due to higher fuel and maintenance costs.
- Facilities are over budget by \$3K mainly due to increased rent and repairs (\$4K), offset by slightly
 lower utility costs (\$1K).
- Insurance ended 2021 over budget by \$195K due to higher premiums due to hard market
 conditions driven by COVID-19 and impacts on the utility sector in general.
- NBEUB Assessments ended the year over budget by \$163K due to increased regulatory matters.
- Corporate Allocations are over budget by \$1027K due to the following: Increased LABS CAD costs
 mainly for Finance and IT services (\$296K), indirect allocations from APUC (\$246K), East Region
 costs mainly for Finance, Legal, Business Development and Talent Acquisition services (\$244K),



- 1LUCC/LUSC-Corp.US costs mainly for Energy Procurement, Gas Control, and Regulatory services2(\$222K), and Direct Labour costs from LABS US (\$19K).
- Gas Transportation and Related Activities are lower by \$64K due to the expiration of Firm Service
 Agreement at the end of November 2021.

5 Amounts capitalized to Property, Plant and Equipment are \$311K under budget due to aggregate O&M 6 spending in cost centers differing from budgeted spend and the associated different capitalization rates 7 for each cost center.

8 Other Operating Expenses

- 9 Other Expenses is \$117K over budget due to temporary CNG cost for Havelock project (\$67K), bank charges
 10 (\$21K) and business taxes (\$29K).
- 11 Bad Debt Expense is \$100K under budget due to lower than expected bad debt write-offs.
- 12 Amortization of Property, Plant and Equipment is \$517K under budget primarily due to timing of opening
- 13 asset balances (\$220K), general plant budgeted for half year rule while next-month rule applied to actual
- 14 (\$177K), early asset retirement (\$87K), and timing of actual retirements (\$32K).
- Interest on Amounts Due to Associates and Affiliates and Other Interest is \$41K under budget due to loweraverage rate base.
- 17 Amortization of Intangible Software is \$60K under budget due to timing of opening asset balances (\$34K),
- 18 lower amortization rate for system software (\$19K), and lower than budgeted asset addition (\$7K).



1 Rate Base

- 2 Information with respect to Liberty's year-end Rate Base and the levels of Property, Plant and Equipment,
- 3 Development O&M capitalized costs, Working Capital Allowance and other elements within rate base are
- 4 provided below.

Table 4 Rate Base

| Line 2021 2021 Variance No. (in thousands of dollars) Actual Budget to 2021 Bud | |
|--|-------|
| | |
| 1 Property, plant and equipment \$ 188,237 \$ 187,983 \$ | 254 |
| 2 Development O&M capitalized costs 74,865 74,866 | (1) |
| 3 Intangible software 2,626 3,538 | (912) |
| 4 Term deposit 3,000 3,007 | (7) |
| 5 Working capital allowance 2,450 1,609 | 841 |
| 6 Rate Base \$ 271,178 \$ 271,003 \$ | 175 |

5

6 Property, Plant and Equipment is \$254K over budget primarily due to higher 2021 net capital additions

7 (\$702K), offset by timing of opening balance of Property Plant and Equipment (\$448K).

8 Intangible Software is \$912K under budget primarily due to expected contingency for Liberty transition in

9 2020 which reflects on opening balances (\$828K), and lower 2021 net capital additions (\$85K).

10 Term Deposit is \$7K under budget due to lower than budgeted restricted cash balance.

11 Working Capital Allowance is \$841K over budget due to higher than budgeted prepaid expense balance

12 (\$519K) and inventory balances (\$322K) due to prepaid property taxes in March and preliminary Board

13 Fees in April were not captured in 2021 Budget.



1 Other Regulated Assets & Liabilities

2 Information with respect to Liberty's Other Regulated Assets & Liabilities is provided below.

Table 5 Other Regulated Assets & Liabilities

| | | (1) | | | (2) 2021 Budget | | (3)=(1)-(2) Variance to 2021 Budget | |
|------|--|-----|----------------|----|-----------------------|----|---|--|
| Line | | | 2021 Actual | | | | | |
| No. | (in thousands of dollars) | | | | | | | |
| 1 | Other Regulated Assets | | | | | | | |
| 2 | Cash and Short Term Investments | \$ | 5,594 | \$ | 15,567 | \$ | (9,973) | |
| 3 | Accounts Receivable | | 15,473 | | 19,865 | | (4,392) | |
| 4 | Long term Receivable | | 107 | | 312 | | (205) | |
| 5 | Inventory | | 1,515 | | 1,170 | | 345 | |
| 6 | Right-of-use Asset | | 2,289 | | 1,239 | | 1,050 | |
| 7 | Total Other Regulated Assets | \$ | 24,978 | \$ | 38,153 | \$ | (13,175) | |
| 8 | Other Regulated Liabilities | | | | | | | |
| 10 | Accounts Payable | | 9,978 | | 7,063 | | 2,915 | |
| 12 | Long Term Deferred Post Employment Liabilities | | - | | 502 | | (502) | |
| 13 | Lease Liabilily | | 2,289 | | 1,239 | | 1,050 | |
| 14 | Total Other Regulated Liabilities | \$ | 12,267 | \$ | 8,804 | \$ | 3,463 | |

4 Other Regulated Assets & Liabilities are a function of the annual operations of Liberty and fluctuate with

5 changes in operating revenues and expenses.



1 Cost of Capital Summary

2 Information with respect to Liberty's Cost of Capital is provided below.

| <u>Table 6</u> Cost of Capital | | | | | | | |
|-----------------------------------|----------------------------------|-----------------------|-----------------------|----------------------------|--|--|--|
| | | (1) | (2) | (3)=(1)-(2) | | | |
| Line No. | | 2021 Actual | 2021 Budget | Variance to 2021 Budget | | | |
| 1 2 3 | Principal Debt Equity | \$ 155,000 127,261 | \$ 155,000 145,171 | \$ - (17,910) | | | |
| 4 5 6 | Return (\$) Debt Equity | 4,880 13,129 | 4,921 13,239 | (41) (110) | | | |
| 7 8 9 | Approved rates Debt Equity | 3.315% 10.90% | 3.315% 10.90% | 0.00% 0.00% | | | |

3

4 Liberty finances its operations through a combination of equity and debt financing.

5 Equity is \$17.9M under budget primarily due to lower opening balance (\$12.9M), unrealized pension loss

6 (\$0.3M), lower net income (\$2.7M) and distribution paid (\$2.0M).



1 Capital Additions Summary

2 Information with respect to Liberty's capital additions is provided below.

Table 7 Capital Additions

| | | | (1) | (2) | | | (3)=(1)-(2) | |
|----------|--------------------------------|----|--------|------|----------|------|-------------|--|
| Line | | | 2021 | 2021 | Variance | | | |
| No. | | | Actual | | Budget | to 2 | 021 Budget | |
| 1 | General plant | | | | | | | |
| 2 | Computer hardware | \$ | 124 | \$ | 187 | \$ | (63) | |
| 3 | Tools and work equipment | Ŧ | 60 | + | 63 | Ŧ | (3) | |
| 4 | Office furniture and equipment | | _ | | 5 | | (5) | |
| 5 | Transportation | | 11 | | 191 | | (180) | |
| 6 | Incentives | | 45 | | 150 | | (105) | |
| 7 | Leasehold improvements | | 3 | | 60 | | (57) | |
| 8 | Subtotal | | 243 | | 656 | | (413) | |
| 9 | | | | | | | | |
| 10 | Distribution plant | | | | | | | |
| 11 | Land | | 31 | | 50 | | (19) | |
| 12 | Rights of way and easements | | - | | - | | - | |
| 13 | Distribution mains | | 5,792 | | 5,257 | | 535 | |
| 14 | Street services | | 1,736 | | 1,269 | | 467 | |
| 15 | Meters and regulators | | 516 | | 659 | | (143) | |
| 16 | Stations | | 1,073 | | 836 | | 237 | |
| 17 | Subtotal | | 9,148 | | 8,071 | | 1,077 | |
| 18 | | | | | | | | |
| 19 | AFUDC | | | | | | | |
| 20 | Distribution mains | | 106 | | 97 | | 9 | |
| 21 | | | | | | | | |
| 22 | Inventory | | | | 10 | | | |
| 23 | Distribution mains | | - | | 19 | | (19) | |
| 24 25 | Accrued uninvoiced costs | | | | | | | |
| 26 | Distribution mains | | (91) | | _ | | (91) | |
| 20 27 | Street services | | (91) | | _ | | (91) 153 | |
| 27 | Meters and regulators | | 133 | | _ | | 133 | |
| 28 29 | Subtotal | | 76 | | | | 76 | |
| 29 30 | Subtotul | | 70 | | | | 70 | |
| 31 | Total plant in service | \$ | 9,573 | \$ | 8,843 | \$ | 730 | |
| | | - | | | | | | |



- 1 General plant is \$413K under budget
- Computer hardware is \$63K under budget due to employees working from home which reduces
 the need of replacing computer hardware.
- Tools and work equipment is \$3K under budget due to reduced workload during COVID.
- Office furniture and equipment is \$5K under budget due to no new acquisition during COVID.
- Transportation is \$180K under budget due to unavailability of vehicles during COVID.
- Incentives is \$105K under budget due to COVID restrictions that limited contact with potential
 customers.
- Leasehold improvement is \$57K under budget due to employees working from home which
 reduces the need of leasehold improvements.
- 11 Distribution plant is \$1,077K over budget
- Land is \$19K under budget due to lower land cost of Havelock project.
- Distribution mains is \$535K over budget primarily due to late costs associated with Havelock
 project.
- Street service is \$467K over budget primarily due to construction late costs.
- Meters and regulators are \$143K under budget due to timing of construction.
- Stations is \$237K over budget primarily due to Havelock Gate Station forecast to be completed in
 2020.
- AFUDC is \$9K over budget, primarily due to higher than budgeted monthly balances in the ConstructionWork in Progress account, on which AFUDC is calculated on.
- 21 Inventory capitalized to distribution mains is \$19K under budget due to timing of construction.
- 22 Accrued uninvoiced costs is \$76K over budget due to timing of late contractor invoices.

